

Comment sheet Final Draft CSM ASLP <ERA 1219 >

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Document Review – Comment Sheet

Document commented: Common Safety Methods on the assessment of Safety Level and Safety Performance of railway operators at national and Union level (CSM ASLP)

Requestor:	Consultation.ERA1219@era.europa.eu
Deadline for submitting comments:	17 March 2021

	Reviewer 1	Reviewer 2	Reviewer 3	Reviewer 4	Reviewer 5
Date:	17 March 2021				
Name:	Gert Vegter on behalf of				
Organisation:	ProRail				
Email:	gert.vegter@prorail.nl				

Document History

Version	Date	Comments
0.1		
0.2		
0.3		

Conve	onventions:									
	Type of Comment	Reply by requestor								
G	General	R	Rejected							
М	Mistake	Α	Accepted							
U	Understanding	D	Discussion necessary							
Р	Proposal	NWC	Noted without need to change							

Review Comments <if necessary add extra lines in the table>

Comment sheet

General	P	ProRail	 From the letter by Mrs. Ans Rietstra (ProRail COO) to Mr. Emmanuel Ruffin (CSM ASLP project manager), here embedded as a part of ProRail's comments on the impact of the CSM ASLP as a whole, the following proposal is copied: ProRail supports the CSM ASLP objectives of extended harmonized reporting on safety related events and RCM with the intent to learn and to improve safety. At the same time ProRail expresses concerns about the costs and benefits of the foreseen CSM ASLP implementation that would put severe demands on operators including ProRail as railway infrastructure manager. To reduce the risks related to the uncertainties of costs and benefits ProRail proposes to: Start the CSM ASLP application by setting in the CSM only the date of the mandatory application of that first phase and only the requirements related to that first phase, 	A	Article 11 redrafted in this way
			- Revise the CSM ASLP in steps with subsequent date of extended application and extended requirements only after the Group of Analyst has evaluated the return of experience of the current phase and has evaluated the new technical implementing documentation for the added elements fit for use (including positive expected benefits to costs). Note that this implies reconsidering the one step after the 1st phase to the 2nd phase of full application, possibly into multiple smaller steps depending on the scope- increase and related costs and benefits,	A	Article 11 redrafted in this way

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
				 Improve the impact assessment on the costs and benefits estimations, Develop application guides and dissemination training, updated with each subsequent application phase. Consultation final draft EU CSM ASLP - F 	NWC A	Many checks have been made and we consider the IA given a positive result It is also clear to the Agency that training and guidance need to be developed in collaboration with the Group of Analysts. Volunteers are welcome for making proposals and return practical experience which can serve as input.
2	Recital 26	Ρ	ProRail	"Railway staff reporting on their own initiative and not through the established channels in their organisation may be discouraged from reporting occurrences by the fear of self-incrimination and the potential consequences in terms of prosecution before judicial authorities." This is an isolated observation/opinion without indicating the relation with the CSM. It would be expected to hold some description of how the CSM deals with the observation. Is it intended to combine with recital 27?		Recitals 26, 27, 28 reflect the provisions of Annex VI general Part, point 2. Principle of information source protection and point 3. Measures ensuring information source protection

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
3	Art 3.o)	Ρ		" 'railway operator(s) involved in an occurrence' means railway operator(s) managing the railway infrastructure on which the considered occurrence takes place" This description would mean that an IM is involved with all occurrences, and so, must always report, also e.g. when occurrence related to a train/vehicle and not related to infrastructure. We propose to base the definition of 'involved operator' on having a role in the control of the RCM that should have prevented the occurrence and therefore should contribute to reporting consequences (e.g. damages).		Actually we believe that an IM is actually involved, by default, on every accident/incident occurring on its infrastructure. It may be the case that the IM is not involved in the cause leading to the accident, but this can only be known if the IM reports and potentially confirms other reports made by RUs. The IM reporting is also necessary in every case for its assessments. For a practical perspective your proposal would lead to uncertain result and potential loss of important information from the IM Your proposal may lead to a situation where safety information are not reported by the IM simply because the IM feels not concerned by some accidents/incidents occurring on its infrastructure. It seems also in contradiction with the 'shared system' philosophy of RSD.
4	Art 5.1	Μ	<mark>ProRail</mark>	" provide each railway operators" Typo; change e.g. to 'each railway operator'.	A	Corrected.

5	Art 5.1	U, P	ProRail	"Before proceeding to the assessment of safety level and safety performance, the Agency shall ask in due time each concerned railway operator to confirm the data and information to be considered valid for the reporting period that shall be subject to estimation and assessment steps. For this purpose, the Agency shall provide each railway operators with access to all the information applicable to it for the considered reporting period." An operator can only take responsibility for the data that that operator itself shared. What if other entities shared data that become part of the estimation and assessment steps impacting the operator? This is not clear from art 5 nor from Annex VI – Part D.	D	In the discussions on the CSM ASLP it was indicated that a high reporting accuracy can be achieved within 72 hours after an event occurs. For some categories of data it can indeed be expected that there is a delay before it can be accurately confirmed / validated. These considerations shall be part of any discussion in the concerned subgroups, including on how the SL estimation should handle such data. Moreover, the CSM ASLP allows for the validation of the provided information up to 1 month and also allows for corrections. If for some event types there is a higher risk of reporting inaccuracies, it shall be part of any discussion in the concerned subgroups, including on how the SL estimation should handle such data.
				Also, this article only makes sense if there could be a situation that the operator cannot yet confirm e.g. because of identified mistakes or omissions. Then modification of data should take place. This part of the process should be described as well in art. 5 and in Annex VI – Part D.		
				A specific example of not yet able to confirm would be the identification of events as (attempted) suicides. It may take up to 6 months before the (attempted) suicide is confirmed and if not confirmed will be recorded as trespass (accident involving rolling stock in motion). We propose to be able to indicate at the (request for) validation for which occurrences this is the case. These occurrences should not be included in the SL estimation.		
6	Art 7 item 4 and 7	U, P	<mark>ProRail</mark>	Per art 7.4 the Agency provides a common digital interface (CDI). Per art 7.7 an operator may request	NWC	The number of 10 operators is an assumption based on the information gathered from the recent DNV study (2015). Essentially, it is assumed

1200 operators (see number in the Annex EcoEv 1). It seems that the figures were calculated based on 10 operators, but we believe they should be applied to 1200 – 10 = 1190 operators. And in that latter case, the mentioned total costs of 0.5 mln and 0.2 mln are way too low. Also, what is the source for the figure of 1200 operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and transparent. Interventional distribution of the added memory of the figure of 1200 operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and transparent. Interventional distribution operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and transparent. Interventional distribution operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and transparent. Interventional distribution operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and transparent. Interventional distribution operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and transparent. Interventional distribution operators (RUs and IMs) for which the CSM ASLP would apply.		10 operators, but we believe they should be applied to $1200 - 10 = 1190$ operators. And in that latter case, the mentioned total costs of 0.5 mln and 0.2 mln are way too low. Also, what is the source for the figure of 1200 operators (how established)? We propose to update the IA and make the estimation and its assumptions much more explicit and	monitoring report (from 2020) which includes information on the number of railway undertakings: 1001, see this link: <u>https://www.irg-</u> <u>rail.eu/download/5/722/IRG8thMMReport-Dataset-final.xlsx</u> . In addition, the infrastructure managers would need to be added – minimum 1 IM per country. However, in some countries there are higher numbers of IMs, e.g. in Sweden. In general, the main IMs are responsible for more than 90% of the railway network, see this link: <u>https://www.irg- rail.eu/download/5/387/IRG-Rail-</u> <u>2015FifthAnnualMarketMonitoringReport.pdf</u> (see section 1.3.1). It is likely that some of the small IMs would not be covered by the Safety Directive (Article 2), in Denmark there are 6 IMs with a safety authorization. Therefore, the number of 1200 represents an upper limit for the number of railway operators (RUs and IMs) for which the CSM
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N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
						The IA has been revisited and updated to take into account the comments raised. This included review of key CBA-assumptions along with sensitivity testing
7	Art 7.9	U, P	ProRail	"Independently from the chosen communication channel – direct - or - indirect - each railway operator shall be responsible for the validity of the data and information they share with the Information Sharing System." The operator can only be held responsible for the validity of data that it sends directly to another party/system. If the other party/system is sharing that data with the ISS, the operator cannot be held responsible anymore for that transfer (and thus validity) of data (with the exception of parties that are contracted by the operator to act on their behalf). This applies in particular for indirect reporting by the operator through the NSA and their system(s). The CSM text should be adapted to reflect this properly.	NWC	The CSM clearly indicate the responsibility of the Operator. In case of indirect channel the NSA would act actually as a sub-contractor. In any case the Operators are asked for a validation at the end of the process, therefore any discrepancy can be corrected by the operator also at this time.
8	Art 7.10	Р	ProRail	"The Agency shall not be responsible for any malfunction of indirect communications and, if necessary, the data and information retained in the Information Sharing System shall be considered as the valid reference for implementing this Regulation." Only as far as that data/information was validated by the operator. Therefore proposal to adapt to " retained in the Information Sharing System and validated by the operators shall be".	NWC	The sentence aims at ensuring the traceability of any information, it has no influence on the validation step by operators. Both validated information by operators and other information will be treated in this way.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
9	Art 7.12	Ρ	ProRail	"When applicable, modifications of data and information retained in the Information Sharing System are notified to the connected systems which should be then updated accordingly to ensure full consistency with the Information Sharing System." Notifying 'the connected systems' likely is too broad i.c. not appropriate depending on the modification and which entity should be informed. E.g. on an EU level, would any modification of data/information by any entity lead to notification of all connected systems? This could lead to unworkable number of notifications for a single operator. For an operator the notifications are relevant only when another entity is adding or modifying date that relates to the involved operator(s). It is then up to the involved operator to decide if it is appropriate to update their own system(s). Proposal to make this requirement more particular.		This Article has the objective of sharing relevant information and in fact cover this point of your comment "For an operator the notifications are relevant only when another entity is adding or modifying date that relates to the involved operator(s)" The sharing rules are made particular already by the Appendix D (former Annex VI).

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
10	Art 11.	P	ProRail	Although there are no dates in art 11, the working party work plan provides provisional dates for the start of first phase CSM application with the temporary IT tool and start of second phase CSM application with the ISS. ProRail (as well as other operators and possibly NSA's) need to prepare our reporting processes (data, staff, process, systems) for direct or indirect reporting with associated costs and time depending on the interface specification. For the 1 st phase the interface specification of the temporary IT tool needs to be known up to 6 months (depending on the characteristics of the IT tool) before the reporting obligations apply. For the use of the ISS the time between release of ISS interface specifications and start of the reporting obligations should be at least 24 months. This is to ensure sufficient time for budgeting, contracting, system adaptations/testing etc.	A	This timing corresponding to the one foreseen by the work plan already published on Extranet. The assurance of ISS applicability is given by the involvement of GoA with lesson learned with the ISS test version. The full ISS version will then apply only when a second recommendation, considering proposals from the GoA is adopted. Article 11 has been redrafted to set such conditional phasing, as you propose, in addition to the clarification of the GoA involvement in phasing.
11	Art 11.3	м	ProRail	"This Regulation shall apply from [date] with the exclusion of Article 4(1)(b) and Article 5, which shall not be implemented before the date referred to in Article 11(10)." There is no article 11(10). Likely article 11(7) is intended.		Corrected with the redrafting of article 11.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
12	Art 11.3	Ρ	ProRail	" an immediately available solution provided by the Agency, not requiring specific IT developments " Also for the first phase of CSM implementation, some practical form of user-interface should be established to be able to report the required data and information for reasons of practicability and quality (preventing errors/ambiguity), e.g. some form of web-application. The text 'not requiring specific IT developments' seems to exclude a proper user-interface specific to the 1st phase reporting requirements. We therefore propose to adapt art 11.3. to ' an immediately available solution with a suitable user-interface provided by the Agency not requiring substantial IT developments". Also, since even the use of the 'immediately available IT solution' will bring (some) costs to operators (and NSA's and ERA), the Impact Assessment should be explicit on the this.	NWC	If is foreseen that the temporary IT solution is as simple as possible, mainly based on the reporting of the datasets already defined in the proposal. The reporting allowed may just be to send an email with the corresponding datasets. This work will in fact imply the same activity as if it would be done by the future ISS. It means that the work to be mad by the operators is mainly, and first to filter their existing data and to provide them into the datasets format required by the CSM. This is not depending on the phase, as the datasets are already known.
13	Art 11.3	U	<u>ProRail</u>	" for each type of operation defined by Article 3(31) of Directive (EU) 2016/798," Is it appropriate to refer to art 3(31) of (EU) 2016/798 for each type of operation? Since it is not clear if they match with those of CSM Annex VI - Part B?	NWC	It is matching

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14	Art 11.5	U	ProRail	"The Agency shall make available on-line a test version of the Information Sharing System before [date] and an updated version, consistent with the applicable versions of the Appendices to this Regulation before [date]." Why 2 dates needed? To adapt to foreseen updates of CSM Appendices? A comment appropriate?		We agree to amend the sentence with '1 st version' instead of 'on-line test version'. This milestone is an important step to facilitate the introducing of the final ISS version and to allow the GoA to learn and propose possible adaptations of the full version, for the next phase.
15	Art 11.6	U, P	ProRail	"The entities requested to share data and information in accordance with this Regulation shall be registered and connected with the Information Sharing System before [date]." This should also hold for the temporary IT solution.		Article 11 amended.
16	Annex I – GP – 1.4(e) and (f)	U, P	ProRail	" mandatorily reported in accordance with the sharing request specified in the corresponding Annex;" Which is 'the corresponding Annex'? If possible, please specify explicitly (as done for the other sharing requests of section 1.4).		New article 4 is specific and refers to applicable Appendix.

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17	Annex I – GP – 1.4(h)	U, P	ProRail	 " 'Voluntary reporting' (VR) means that a sharing of data or information is voluntary implemented by one of the entities listed in Annex VI." The reporting modes SR, SOR, DR, DOR, RRCM, ROS and ROV are specified in terms of data sets and sharing requests as referenced in 1.4 (a) – (g). But the reporting mode VR is not although it is already in use for event A-7 (see Annex I – Part A). This may be a result of the fact the VR is not actually a reporting mode but only the indication of the reporting being mandatory or voluntary. If the operator wants to use a format for voluntary reporting it could be an option to indicate 'VSR' (Voluntary Simple Reporting) and 'VDR' (Voluntary Detailed Reporting) and refer to the data-sets for SR and DR. But since the reporting is voluntary, we believe the operators should be free to apply the format fully or partially. 	A	Voluntary reporting introduced by Article 2, not specifying which information is to be reported. Use of ISS for voluntary reporting clarified in Article 7.5. New Article 4 "Any other accident or incident that are not mandatorily reportable in accordance with the previous points a), b), c) and d) <u>may be shared voluntarily</u> by the railway operator, using the reporting datasets defined in Appendix A"
18	Annex I – GP – 3.1.2	U, P	ProRail	"If yes, please complement your report in accordance with applicable Transport of Dangerous Goods legislation." Does the TDG legislation or the CSM specify any format to use when 'complement your report'? Please indicate when a format must be used.	NWC	Yes, Chapter 1.8.5, The format is the one specified by TDG legislation. Out of CSM scope.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
19	Annex I – GP – 3.2.2	М, Р	ProRail	The heading-row is missing in the table. Please add.	D	 Every sharing requests are replaced by Article 4 in agreement with the WP9 meeting, confirmed by the meeting with the NSA network. It simplifies the whole Annex I, as integrated in Appendix A, only focussing on datasets. The detailed sharing requests may be moved into Appendix D, or in guides. The generic sharing request is defined as a basis in Appendix D – Part C (former Annex VI – Part C)
20	Annex I – GP – 3.2.2	Ρ	ProRail	In the cell for the Sharing deadline / Parameter value, the following text (copied from the table in section 5.2.2) is missing: "At this time, each involved railway operator is required to report the data and information available, knowing that further updates and complements are allowed in accordance with Article 7.11" This text should be added, since it also holds for the SR data (especially for the deemed cause(s) of the reported occurrence, that may not be directly known.	A	See previous answer. Sentence "After the reporting deadlines indicated in Article 4(1), 4(2) and 4(3), each involved railway operator is entitled to provide further reporting updates and complements in accordance with Article 7.11." is added in new Article 4.4 as a general rule.
21	Annex I – GP – 3.2.2	U	ProRail	Regarding the 72 h for the sharing deadline. It should be understood that the '72 h' is reasonable only after when operator knows about the event. Also, when for the 1st phase manual and indirect reporting is applied, this could take more time than 72 h.		We consider this possibility is covered by previous answer.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
22	Annex I – GP – 3.2.2	Р	ProRail	Comment at Sharing deadline says: "(Category A events other than with serious or significant consequence and other event categories may be subject to grouped simple reporting at the end of the reporting period)"	NWC	For the first phase only serious accidents are reportable, meaning at least one fatality or five or more seriously injured persons.
				The table Annex I – Part A specifies SR and DR for 'Other accidents'. Could e.g. track-worker accidents not related to vehicles in motion and platform accidents not related to vehicles in motion (like trips and falls) be in the scope of such 'other accidents'?. Quite a number of these occurrences could have persons with serious injuries and thus falling in the group of significant consequence events. Such categories of events should be allowed to be subject to grouped simple reporting to remain practicable and cost-efficient.		Further adaptation for the next phases can be proposed by the GoA. We suggest to learn from the 1 st phase in this respect, after discussion with GoA
23	Annex I – GP – 5.1.2	Ρ	ProRail	The table has data items "Occurrence context" and "Consequences". For consistency use "Occurrence consequences".	A	corrected
24	Annex I – GP – 5.1.2.1 and 5.1.2.2	Р	ProRail	Unless there is a specific reason to apply words in full capitals, use lower-case.	NWC	Will be reformatted in accordance with applicable norm before publication in official journal.
25	Annex I – GP – 5.1.2.1	U, P	ProRail	At location details the applicable parameter/values say "in tunnel", "on a bridge" and 'level crossing". For consistency either use "tunnel", "bridge", "level crossing" or "in a tunnel", "on a bridge", "at a level crossing". Note that the difference in meaning for reporting category A events (accidents) or category B events (e.g. technical failures).		Amended

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26	Annex I – GP – 5.1.2.1	U	ProRail	The data item "Light conditions – daylight – twilight – darkness" seem to indicate sunlight or its absence. Which 'light' is meant by 'Light lit' and 'Light unlit' as parameters for Data-item 'Darkness'?		li is covering both Sun light and Equipment lights (lit - unlit)
27	Annex I – GP – 5.1.2.2	U, P	ProRail	The data-item "Damage to the environment" holds as parameters/values 'air / water / soil pollution' but the comments says for all options 'estimated volume of pollutant released'. To prevent ambiguity, two data parameters could be used: 'estimated volume of pollutant released' and 'the polluted medium (with options air, water, soil)'.		We have examples that one release can result in one part of the volume in Air and another part in Soil. This structure allows to capture one or multiple pollutions situations with one or more releases.
28	Annex I – GP – 5.1.2.2	U, P	ProRail	At the data item 'damage to the railway infrastructure' what does the parameter 'total length of track damaged' mean compared to the other parameters (length of rails / substructure / superstructure damaged)? Please make explicit in the comments field.		Clarified
29	Annex I – GP – 5.2.2	M, P	<mark>ProRail</mark>	The heading-row of the table is missing. Please add.	A	done

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30	Annex I – GP – 5.2.2	U, P	ProRail	What is the meaning of the data item 'Targeted data set'? Does it specify a reporting obligation or something else? Especially since the parameter/values says 'Every event with serious or significant consequence of the event types marked as 'DR' in the tables of Annex I – Part A' whereas the parameter/value for 'Validation data and time' mentions serious and significant consequence occurrences and other occurrences, so seemingly different scope. Also, what is the difference between the "targeted data set" and the "data set shared"? Please make explicit.	NWC	It means what occurrence ID is concerning the dataset. This way an operator can directly indicate what dataset is to be modified with the corresponding data. You can only target a given dataset modification when a first reporting has been made. In every case it is a dataset shared, that may target or not (when new) a first reporting.
31	Annex I – GP – 6.2.3	U	<mark>ProRail</mark>	" 'DOR' request evolving by nature and railway operator" This phrase is not understood. Can it be rephrased?	A	The 'DOR' section is entirely re-drafted, because of the overall text simplification required by the Working Party, and because the sharing request are only expressed in the re-drafted article 4.
32	Annex I – GP – 6.3.3	Р	<mark>ProRail</mark>	The heading-row of the table is missing. Please add.	NWC	Sharing requests are modified as indicated in comment 23 In every case the generic heading of sharing requests is given in Appendix D – Part C (former Annex VI Part C)
33	Annex I – GP – 7.3.1	Р	<mark>ProRail</mark>	The heading-row of the table is missing. Please add.	NWC	Sharing requests are modified as indicated in comment 23 In every case the generic heading of sharing requests is given in Appendix D – Part C (former Annex VI Part C)

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34	Annex I – GP – 8.2	М, Р	ProRail	"The applicable data sets for reporting occurrence scenarios are defined in Annex III – Part A" Annex III – Part A contains the data set for reporting a 'building block' whereas Annex III – General Part section 4.1 contains the dataset for reporting occurrence scenarios. Please adapt references to prevent ambiguity.		Amended as proposed in restructured Appendix A Annex III general Part and Annex III part A integrated in Appendix A
35	Annex I – GP – 8.3	М, Р	ProRail	"The applicable sharing request for reporting occurrence scenarios is defined in Annex III – Part A" Annex III – Part A does not contain any sharing request, but Annex III – General Part section 4.2 does (for ROS). Please adapt.		Sharing requests are covered as indicated in comment 23 Annex III part A integrated in Appendix A
36	Annex I – GP – 9.3	М, Р	ProRail	"The applicable sharing request for reporting risk control measures is defined in Annex III – Part B" Annex III – Part B does not contain any sharing request, and it is not clear if Annex III – General Part contains a sharing request for RRCM. Please make explicit.		Sharing requests are covered as indicated in comment 23 Annex III – Part B integrated in Appendix B (planning of RCM)

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
37	Annex I – Part A, B, C	G, P	ProRail	For SR and for DR references are made (in the SR sharing request of section 3.2.1 and in the DR sharing request of section 5.2.1 and 5.2.2) to the tables of Annex I Part A, B and C. Such references are not found for ROS and RRCM although the reporting mode ROS is indicated in the tables of Annex I Part A, B and C and RRCM is indicated in the table of Annex I Part A. What then is specified/determined by ROS and RRCM in these tables of Annex I, Part A, B, C? The description above the tables reads ' reporting modes applicable to Category A/B/C events'. Does		Re drafted article 4. Tables of Annex I Part A/B/C removed as not necessary with new Article 4.
				that specify the obligation to report these modes? Especially for ROS in the table of Part C, should there be occurrence scenarios if a C-event happens (and not A- and B- events)? It could be interpreted like that from the table in Annex I part C, e.g. there should be a ROS for C1. Proposal: It must be much clearer in the regulation		
				body-text, annexes and appendices what triggers the reporting of what data (like occurrence scenario, etc.).		
38	Annex I – Part A, B, C	U, P	ProRail	For the reserved event types, Part A indicates SOR, Part B indicates SOR / DOR and Part C indicates DOR. This does not seem to be consistent. Please adapt to what could reasonably be required to report for the reserved event types. We would expect in Part A SOR/DOR, in Part B and Part C only SOR.	A	In addition to previous answer, SOR is marked reserved and shall be defined by GoA before application. DOR process is described in Appendix A and target specifically only two concerned Accident types. Further DOR to be defined by the GoA, as former tables of Annex I Part A/B/C have been removed.

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39	Annex I – Part B	U, P	ProRail	The name for B-1.1 is 'Operation failures of trains or vehicles' whereas the name for B-2 is 'Technical failure of the vehicles'. For consistency, we expect the name for B-2 to be 'Technical failure of trains or vehicles'.		Table of Annex I part B removed, only Taxonomy is supporting Article 4 application. It avoids inconsistencies.
40	Annex I – Part B	U, P	ProRail	The 'Operation failures' are grouped as B-1.1 and B- 1.2 whereas the 'Technical failures' are grouped as B-2 and B-3. For consistency, we expect that grouping to apply the same structure i.e. B-1.1 and B-1.2 for operation failures, and B-2.1 and B-2.2 for technical failures.		Table of Annex I part B removed, only Taxonomy is supporting Article 4 application. It avoids inconsistencies.

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41	Annex I – Part C (and Annex III – General Part – section 3.1.3)	U, P	ProRail	Category C events are defined (art 3(g)) as 'incident with the potential to directly or indirectly cause a category B event'. Currently in Annex I - Part C the category C events are aimed at 'Human performance' and 'External events'.		Table of Annex I part C removed, only Taxonomy is supporting Article 4 application. It avoids inconsistencies.
				From a system perspective 'human performance failures' and 'External events' could have an equivalent role as 'technical failures', either leading directly or indirectly (via other technical or human failures) to accidents. So, 'human performance failures'. 'External events' and 'technical failures' could all act as category B as well as category C events. The event taxonomy as well as the ROS should allow for all these situations. Annex III – General Part - section 3.1.3 may not be understood to agree with the interpretation of the previous paragraph, and we propose to make it more explicit.		For the future, the GoA can make proposal for improving the Taxonomy, in agreement with the general process of the CSM update and revision.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
42	Annex II, 1.4	U, P	ProRail	"The data and information collected for assessing the safety performance of railway operators are limited to the domain of the management of risk control measures and aim to encourage the development of maturity levels higher than the maturity level corresponding to the minimum necessary to obtain a certificate/authorisation." Where is defined "the maturity level corresponding to the minimum necessary to obtain a certificate/authorisation"? We do not know of such a norm in current legislation. We consider it not desirable out of legal scope to define that 'minimum maturity level' in the CSM ASLP. Also setting such a norm based on fixed 'elements of proof' within the CSM ASLP would impair the freedom of implementation of SMS-requirements by operators. Therefore, the part "higher than" should be deleted, and the 'elements of proof' should be defined as 'acceptable means of compliance (AMOC's)'.	A	The CSM on SMS sets the minimum requirements to obtain a certificate/authorisation. Elements of proof are already described in the guidance on SMS requirements and management maturity model. We propose to reword this sentence as: "The data and information collected for assessing the safety performance of railway operators are limited to the domain of the management of risk control measures and aim to encourage the development of a continuously increasing level of safety performance."
43	Annex II, 2.5	Ρ	ProRail	"For each area, the level self-estimated by the railway operator shall be the one fulfilling the following criteria:" 'the level self-estimated' could be understood as all levels being investigated to see if they are achieved. Proposal to adapt to " the level self-estimated to be achieved".	NWC	This sentence means that the railway operator has to self-estimate its level of safety performance.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
44	Annex II, 2.5(a) and (b)	U, P	ProRail	"The railway operator is able to provide, immediately on request, the supporting evidence corresponding to <u>all</u> the elements of proof required by"		The underlining will be deleted.
				In a legal text as this CSM, does underlining has any specific meaning? We expect the text is (should be) sufficiently clear without underlining and suggest to remove it.		
45	Annex II, 2.6	U, P	ProRail	"For a given area, if only one supporting evidence required for this level is missing it shall be interpreted that neither the level corresponding to this self-estimation table is reached nor higher level(s)."	A	The text will be adapted as proposed.
				The use of 'only' could be misunderstood to mean that the article does not apply do situations where more than one are missing. Therefore proposal to adapt to ", if one or more".		
46	Annex II, 3.3	U, P	ProRail	" the self-estimation requirements"	А	We propose to change the term "requirements" by "description".
				These elements of the self-estimation should not be called 'requirements' as the legal requirements for risk control elements are described in EU 2018/762 and nowhere else. We propose to call these elements 'characteristics'		Note: The elements of proof are not considered as AMOCs (term introduced in the TSI OPE); the same principle is however applicable: if a railway operator can demonstrate an equivalent proof of evidence by other means, this will be accepted.
				and the elements of proof 'acceptable means of compliance'.		

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
47	Annex II, 3.4	U, P	ProRail	The area's for the Data item 'Self estimation' are indicated as 'P', 'D', 'C', 'A'. These capitals likely refer to the areas of section 2.3. However, this is not mentioned and besides the capitals are not used in section 2.3. Please add what PCDA means and explicitly use the words in a consistent way.	A	Annex II 2.3 will be changed (area P,) to be consistent with table 3.4 of appendix B.
48	Annex II, 3.4	U, P	ProRail	At the Comment for Data item 'Self-estimation' the phrase 'situational aspect' is mentioned. This phrase is not used elsewhere and not explained. Likely it refers to the new wording of Appendix B where it now says "Description of expected performance for maturity level x". Please adapt.	A	This will be reworded to ensure consistency.
49	Annex II, 3.4	U, P	ProRail	The data set for reporting a SP self-estimation does not apply a Data item 'free-text' (as is applied for all other data sets). It is quite likely that clarifications are useful/needed to shared data e.g. to explain form or contents of elements of proof or other not yet foreseeable clarifications. Therefore, the Data-item 'Free-text' should be added to the Data set.	A	Added
50	Annex II, 4.1	Р	<mark>ProRail</mark>	The heading-row of the table is missing. Please add.	A	Added

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
51	Annex II, 4.1	U, P	ProRail	At Comment of the Data items 'Sharing deadline', 'Validation date and time' and 'Closure of the sharing request' the wording 'If no (or incomplete) reporting is received' is used. It should be understood and allowed that certain elements of proof are implemented by applications that hold the data/information. These applications may not support reporting/exporting to documents very well but it that case should support viewing/inspecting by persons with access-rights. This should be stated somewhere in the CSM text relating to the SP self-estimation.		We agree but this is considered to be in the field of Suprevision and the CSM ASLP is designed as a new – not duplicating – CSM. Note: This principle should also be valid for SSC applications – how has it been solved there?
52	Annex III – General Part - 2.4	U, P	ProRail	"The data and information received by interested parties in application of the sharing process are used in accordance with Article 7.14." With the 4 th draft of the CSM Article 7.14 was changed to Article 7.15. The latter seems to make more sense as reference in Annex III section 2.4. But even so, should section 2.4 have the format of a fact ('are used') or of a requirement ('shall be used'). Same for section 2.3.	A	The general part of Annex III is actually covered by general requirements of the CSM and was removed in the course of the integration of the Annex III in Appendix A. The section 2.4 of the former annex is covered by CSM Article 7.15 and Appendix D on Data and Information Management. It simplifies the CSM text and still some part of the former Annex III general part can be described in a guide.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
53	Annex III – General Part – 3.1.3	Ρ	ProRail	"It is understood that a category A event can be caused by one or multiple direct causes and one or multiple indirect causes and that an occurrence scenario may involve only one risk control measure, several risk control measures or no risk control measures."		The general part of Annex III is actually covered by general requirements of the CSM and was removed in the course of the integration of the Annex III in Appendix A. It simplifies the CSM text and this part could be described in detail in a guide.
				This should state more clearly in the text and maybe in the figure that category C events could act as direct causes to category A events and that this can/may be described in the ROS. (See also comment at Annex I – Part C).	NWC	The ROS dataset says that any event type can be used to describe the actual scenario: This can be supplemented by guidance.
54	Annex III – General Part – 3.3	М, Р	ProRail	"Practical aspects for the reporting an occurrence scenario" Proposal: remove "the" or add "of".	A	During the integration process of Annex III in Appendix A it has been renamed 'Generalities'

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
55	Annex III – General Part – 3.3	G, P	ProRail	The use of AND, OR and UNDEVELOPED gates is known from standards and applications for occurrence scenario modelling. However, the required ROS does not seem to be fully standard, e.g. concerning the deviating use of the OR gate. Also, the interface-specification of the ISS is not yet known. It can therefore not yet be assessed how efficient the transfer of operator's data on ROS can be shared with the ISS. The use of AND, OR and UNDEVELOPED gates is known from standards and applications for occurrence scenario modelling. However, the required ROS does not seem to be fully standard, since the deviating use of the OR gate is still possible. Also, the interface-specification of the ISS is not yet known. It can therefore not yet be assessed how efficient the transfer of operator's data on ROS can be shared with the ISS. Therefore the prerequisite should be applied for the ROS specification to allow for the standard, non-customized use of commercial occurrence- modelling applications currently available to or in use by the operators, and for the ISS interface specification to allow the efficient transfer of the ROS data from the operators	A	The proposed datasets for ROS contain elements that are already used in standards. And the compatibility with current practice indicated by UNIFE and EIM has been taken into account in the draft for consultation, and will be applicable with the ISS interface. It is considered by the CSM IA that an interface (filter) will be necessary to report in the format requested by the CSM. Voluntary reporting will also be possible with the ISS.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
56	Annex III – General Part – 3.4.2	U, P	ProRail	"When applicable for a reported occurrence scenario, any risk control measure(s) that has (have) failed shall be shared using the data set defined in Annex III – Part B."		Yes, this is for the GoA to analyse the data and information taking into account uncertainties.
				Suppose some RCM is to prevent a certain type A event when triggered by a certain type B event. To measure the effectiveness of that RCM it would be needed to measure how often the triggering type B event for that RCM a) did lead to the type A event (i.e. failure) and b) did not lead to the type A event. Factor a) can be measured from the number of reported type A events for which the type B event was the cause of RCM failure and factor b) can be measured from the number of type B events where also the RCM was implemented and did not lead to the type A event.		
				However, this can only be applied when the RCM, the type A event and the B event all occurred in the same system. To the extent that the context of an RCM is different for different systems (even when the RCM has the same name and intended functionality), its behaviour regarding triggering and resulting events (and thus effectiveness) cannot be considered the same and cannot be aggregated. This limitation should be explained where/when the RCM are evaluated.		

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
57	Annex III – General Part – 3.4.3	U, P	ProRail	"When the risk control measure(s) concerned by the reported scenario have already been shared in the Information Sharing System the reporting in accordance with Annex III – Part B shall only be referred to, unless it is necessary to update the already shared information."	NWC	Updates are allowed, and it is actually supporting the learning curve on RCMs.
				It is to be expected that in case of new occurrences of events for which RRCM is required, mostly only a small part of the RCM data of Annex III – Part B needs to be updated. So, if the RRCM data is not fully the same as already shared, it should be possible to only update the new data of the existing RRCM data in the ISS.		
58	Annex III – General Part – 4.2.2	Р	ProRail	The heading-row of the table is missing. Please add.	A	See comment 19
59	Annex III – General Part – 4.2.2	Ρ	ProRail	For the Data set shared reference is made to Annex III – section 4. Proposal to adapt reference to Annex III – section 4.1.	A	See comment 19
60	Annex III – General Part – 4.2.2	Ρ	ProRail	The Validation date and time mentions "Serious and significant accidents:" For consistency, please change to "For serious and significant consequence events:".	A	See comment 19

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
61	Annex III – General Part – 4.2.2	Ρ	ProRail	The Validation date and time mentions for serious and significant accidents the option: "- date and time of NIB report release, if applicable". This is understood to allow for validation of the ROS data by comparing with the conclusions of the NIB report. If that is to be practicable, then it should allow some time to evaluate and decide if/what ROS data should be updated. Therefore proposal to state "- date and time of NIB report release + 1 month, if applicable". This proposal also holds for the other sharing requests that have the release of the NIB report as part of the Validation date and time.		See comment 23
62	Annex III – Part A – 2.2	Ρ	ProRail	The table mentions 'systemic factor' in the last column (2x) and with a reference to Appendix A. The term 'systemic factor' is not explained and not used in Appendix A and therefore its use as part of RRCM is not understood. Please make explicit/clear in the CSM text.		Reference definition added in the taxonomy tables of Appendix A Article 2 of Regulation (EU) 2020/573 defines 'contributing factors' and 'systemic factors'

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
63	Annex III – Part B – 1.1	U, P	ProRail	At '2. Description of resulting events linked to an RCM' is seems to request for 'Normal RCM functioning, as planned' and for 'In case of RCM failure' to report as resulting events 'Reference(s) of each possible resulting Event-type'. The first part/row is not understood: what resulting events could be expected in case of normal RCM functioning? Maybe some form of degraded but safe state. But these would not be the same as any category A or B events and not be available 'according to coding defined in Annex I'. Or is first part/row intended to mean 'Reference(s) of each possible resulting Event-type when RCM fails'? Please make explicit.	NWC	This level of detail is considered to be described in a Guidance. The template already indicate what is expected, namely "prevented or mitigated events" the RCM is designed for.
64	Annex III – Part B – 1.1	Ρ	ProRail	At '2. Description of resulting events linked to an RCM' it says '(according to coding defined in Annex I)'. Should this say 'Appendix A' (since the coding is only in the Appendix A taxonomy)? Please make explicit.	A	Yes, it will refer to the taxonomy
65	Annex IV – 3.2	M, P	ProRail	"For each assessed objective and assessment period referred to in section 3.1 the Agency shall determine the achievement of the criteria described in the in the technical support documentation" Typo. Remove 'in the' (1 time).	A	Corrected

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
66	Annex IV – 4.3 and 5.2.2	U, P	ProRail	"The Agency shall estimate the safety level for each applicable type of operation and each category of events of a given scope in strict implementation of the technical support documentation of Appendix C, as amended in accordance with Article 9(3)(c) and in accordance with the generic formula of Article 5.2.2 of this Annex." Based on a discussion in the WP it was decided to not now (here in the CSM) define how the SL estimator must be based on categories of events. This because it is not at all clear if is makes sense to base the SL estimator on separate categories of events or a combination thereof. Also the use of category C events for SL estimation was highly doubted since there is no assurance of representative reporting of category C events. This state of affairs seems to be properly reflected by the index 'Scope of event' in the SL estimator of section 5.2.2. [Although we propose to say 'Scope of events'.] However at section 4.3 the text says 'each category of occurred events' and section 5.2.2 says 'separately to each category of occurred events' which is in conflict with the intention to only refer in general to a 'scope of events' to be further specified later as part of Appendix C. We believe the parts mentioning 'each category of events' should be removed or replaced by a more general phrase e.g. 'the specified scope of events in accordance with Appendix C'.	NWC	We take note of the concerns regarding the use of category C events for SL estimation. Regarding the clarification of the scope we would like to add that section 4.3 emphasizes that the scope is defined by the 'strict implementation of the technical support documentation of Appendix C'. As such, it is implied that the scope shall be fully defined by Appendix C.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
67	Annex IV – 5.2.1	Р	ProRail	"This section provides a generic formula to be applied for the calculation of the safety estimator (SL estimator)." For consistency we propose to change 'safety estimator' to 'safety level estimator'.		Corrected.
68	Annex IV – 5.2.2	U, P	ProRail	"P is a set of parameters assumed in the mathematical model, related to the severity of the events given by victims or damage and to the degree of reducibility of the related risk by the operator"		The discussion on defining the 'degree of reducibility of the related risk' shall take place within Sub-Group C. We think that the current wording does not preclude the proposed approach.
				The part 'the degree of reducibility of the related risk by the operator' is intended to take into account the apparent/manifest (not potential) degree to which operators succeed in mitigating category B (or C) events from becoming category A (or B) events and in limiting the consequences of these events. Would it then be better to say e.g. 'the apparent degree of reduction of the related risk by the operator'?		

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
69	Annex IV – 5.2.2 and 6.3	U, P	ProRail	"V is operation volume per type of operation of the given operator used for the normalization" We have been discussing in the WP that the current fixed set of types of operation volumes may not be representative / fit for use in the SL estimation for an operator. The prerequisite is understood that it must be possible to compare and aggregate the SL estimator. Still, different (but fixed) normalizing factors per specific event-types could be applied to improve representativeness. We therefore propose to include the volume-normalizing-factors to be part of Appendix C for further development (adapting sections 5.2.2 and 6.3 accordingly).		Thank you for this addition. We think that the current formula does not preclude such additions, as the definition of P allows for the development of parameters that are related to the degree of reducibility of the related risk by the operator. Volume-normalising-factors could thus be included in Appendix C if the Sub Group C decides so.
70	Annex IV – 6.3	Ρ	ProRail	" When describing the details relating to these parameters, the Group of Analysts shall also define the applicable categories of victims and damage to be used, taking into account the victims and damage categories defined in Annex I." For clarity, we propose to state as reference "Annex I – General Part – section 5.1.2.2".		The reference is correct but as there is and will only be one section where the victims and damage categories are defined a specification is not needed.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
71	Annex IV – 9.1	U, P	ProRail	"The reference manual of the Information Sharing System will be made publically available by the Agency." It seems strange to have this statement in Annex IV Assessment of safety levels. It may fit better in Appendix D TDD on the ISS. Also: publically -> publicly? Also: For security reasons, would it be necessary/wise to have the manual available publicly?	A / NWC	Textual error shall be corrected. System security is part of the ISS System Requirements. The information provided in publicly available manuals, as is generally the case for ERA registers, shall not have a negative impact on system security. The manual can contain information which is relevant for the assessments, which is why the reference is added.
72	Annex IV – 9.4	Ρ	ProRail	The table is missing a heading-row. Please add.	A/ NWC	Sharing requests replaced by re-drafted Article 4 (no more table)
73	Annex V – 2.3 (B) and (C)	Ρ	ProRail	 "The safety performance assessments shall establish whether a performance level estimated for a railway operator: (A) (B) is better than the level of similar railway operators. (C) is improved compared to the past." Maybe just be neutral and complete by saying: (B) is better or worse than the level of similar railway operators. (C) is improved or deteriorated compared to the past." 	A	Modified accordingly We can endorse the proposed change, but remind the reviewer of the many discussions that took place concerning the phrasing. We also want to highlight that the section 3.2 emphasizes that both improvements and deteriorations shall be considered.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
74	Annex V – 3.1	U, P	ProRail	The Assessed period for case (C) is '5 years period after last date of certification or authorization'. There is no 5 year period after last date of SSC/SA for up to (and excluding) 5 years. Should it just say "latest 5 year period"? If yes, then also the Reference period for (C) should be adapted.		Taken in to account in the imporvement of Article 5
75	Annex V – 6.	Ρ	ProRail	<i>"6. Information of railway operators"</i> For clarity and to be consistent with Annex IV, section 9 we propose to say <i>"6. Information to railway operators"</i> .	A	Modified
76	Annex V – 6.2	P	ProRail	The table is missing a heading-row. Please add.	A	Added
77	Annex VI, all	G, P	<mark>ProRail</mark>	Annex VI (and in general in the CSM) reference is made to the Information Sharing System (or ISS). But in Art 11.3 the use of 'an immediately available solution provided by the Agency, not requiring specific IT developments' is mentioned for the period on the first phase of CSM application. We would expect that the rules for sharing data and for the protection of personal and specific interest data apply for the temporary IT solution similar to those for the ISS. Please specify.		This will be taken into account in the Temporary IT solution, which could be more restrictive if needed.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
78	Annex VI – Part A – 3.1	U, P	ProRail	In the column 'Applicable rules for data and information not specified as mandatory by the CSM ASLP.' it says 'In such a case'. It is not clear if 'such a case' refers to 'Any other data or information' or to 'Sharing of information and where necessary, completed by a confidentiality agreement'. Please make explicit.		It refers to the case of non -mandatory data, we will make the wording more clear
79	Annex VI – Part A – 3.4	U, P	ProRail	"Voluntary reporting shall be subject to an agreement between the concerned entity or entities and the Agency" Note that 'A-7 Suicides and attempted suicides' and sections 2 – 4 of RRCM are already labelled as voluntary reporting. It does not seem appropriate to apply this and other voluntary reporting 'under a contract'. If both parties (a specific operator and the GoA) see the benefit of the voluntary reporting (for collective learning) than an informal agreement between those parties should suffice. Note that if certain data is really needed for collective learning in some area, than the GoA should propose 'on request reporting' leading to an update of the CSM.		 The sharing rule table applies in line with your proposal. "Sharing of information based on applicable EU legislation, and <u>where</u> <u>necessary</u>, completed by a confidentiality agreement signed between the concerned parties. The sharing of data and information will be managed under a specific feebased regime, defined in agreement with the concerned entity(ies) and the Agency in order to cover the expenditures incurred by the Agency related to the design, setting, operation, and maintenance of the shared data and information." We propose to align the section 3.4 with saying "Voluntary reporting <u>may</u> be subject to' and 'Such agreements shall also include

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
80	Annex VI – Part A – 3.4	U, P	ProRail	"Voluntary reporting may be subject to a specific fee-based regime in order to cover, when necessary, the expenditures incurred by the Agency related to the design, setting, operation, and maintenance of the shared data and information." A distinction must be made between voluntary reporting by an operator with the intention to A) implement its reporting activities through the ISS thereby not needing their own system and B) share data additional to the mandatory data for collective learning purposes. For the latter option no fee should be applied.	NWC	The Agency should have a certain level of control, even in the case B), this is why we consider the current wording correct. May be subject to / when necessary.
81	Annex VI – Part B – 1.	U, P	ProRail	RU's and IM's can be multiple categories of entities as defined by section 1.2. For SL it is specified that each category of RU/IM will have its own assessment based on their own SR-events and own operational volume. If an operator that is registered as being multiple entity- categories shares data, how is it clear/defined that the correct events are used in the SL calculation? Also because the operational types are overlapping. Must the operator allocate events and submit/share per operational type? Or is this allocation done by the ISS? Please make explicit.	NWC, D	This can be detailed when the GoA will define the detailed SL estimation formulas. In principle, the type of operation, the operator category and the location of occurrence allow to discriminate what is applicable in each case for SL estimation
82	Annex VI – Part C – 3.2	Ρ	ProRail	The table is missing a heading-row. Please add.	A	Added

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
83	Annex VI – Part C – 3.2	Ρ	ProRail	The table says at Targeted data set: 'Data set ID (applicable if correction, update or extraction)'. From section 2.1(e) it seems that it could also apply to 'validation'. Please verify and adapt if needed.		amended
84	Annex VI – Part D – 7.2	Ρ	ProRail	"Personal data are kept the time necessary for processing the related sharing requests, after data and information will be kept in a dis-identified form for statistical and analysis purposes." The part of the sentence starting with 'after' is not clear/understood, likely because of the grammar (not on the contents). Please consider adapting.		We will add 'after that, data'
85	Annex VII, 1.	М, Р	<mark>ProRail</mark>	<i>"In accordance Article 6(1),"</i> Typo: -> "In accordance with Article 6(1),".	A	corrected

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
86	Annex VII, 2.	U, P	ProRail	"The definition of an harmonised risk classification and decision-making method (analysis function) allowing the Group of Analyst to: o Prioritise risk-based railway safety improvements, o Allocate any event type to the categories of events defined by this Regulation in a well-controlled manner;" The second objective (allowing GoA to allocate any event type to the event-categories) does not seem to fit under (to be determined by) the heading of 'The definition of an harmonised risk classification and decision-making method (analysis function)'. Since that allocation is already fully defined by the definitions of category A/B/C events and their cause-consequence relations, we propose to either delete the second objective or describe it separately and differently indicating the problem to be solved. Or is this about the importance/priority of the proposal?		It means that the decision making method shall be in accordance with the regulation, including for the risk-based classification of events. But it means also that the risk classification method may evolve and in this case it shall be consistent with current classification. Clarification is made in saying 'Maintain compatibility with event types and with the''
87	Annex VII, 3.	U, P	ProRail	"Based on these analyses, and as necessary: o Identify safety-related improvement needs;" The wording 'as necessary' and 'improvement needs' suggest that the related GoA proposals are to be justified by where objectives are not achieved. Although this is considered valid, the scope should be broader to include improvement- opportunities. Therefore consider rephrasing to " identify safety-related improvement needs and opportunities;".	A	Amended as proposed

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
88	Annex VII, 4.	М, Р	<mark>ProRail</mark>	<i>"In accordance Article 6(4),"</i> Typo: -> "In accordance with Article 6(4),".	A	corrected
89	Annex VII, 4.	U, P	ProRail	"Contribute to the preparation of Agency's opinions and recommendations concerning amendments for improving the Annexes of this Regulation and its Appendices." Could the contribution also apply to the preparation of Agency's opinions and recommendations concerning amendments for	NWC	In principle the other text have also their own adoption processes. This situation is covered by Annex VII, 3, and is taken into account in the GoA Working Arrangements.
90	Appendix A, 2.1	U, P	ProRail	improving (parts of) other Regulations (than this CSM ASLP)? If so, please adapt. <i>"2.1 Concerning the taxonomy of event types</i>	A	Text clarified
50		0,1	- TONAL	b. There is no pre-existing event type/sub-type with a similar name, category or definition." Since 2.1.b. does not contain an action/requirement (and 2.1.a. does), what is the meaning of 2.1.b? Please adapt.		
91	Appendix A, 2.2.a.i	U, P	ProRail	"The name of the proposed reference risk control measure" The term 'reference risk control measure' is used here for the first time. If the term is need, it should be further introduced/explained.	A	Text clarified with reference to (restructured) Appendix A Part E This appendix is (reserved) and the definition of 'reference risk control measure shall be agreed with the GoA.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
92	Appendix A, 2.2	U, P	ProRail	 "2.2 Concerning the taxonomy of risk control measures b. There is no pre-existing reference risk control measure with a similar name, category or definition." Since 2.2.b. does not contain an action/requirement (and 2.2.a. does), what is the meaning of 2.2.b? Please adapt. 	A	Text clarified
93	Appendix A, 4.2	U, P	ProRail	" proposed amendments taking into account its harmonised risk classification and decisionmaking scheme." It is not understood why proposals for new event- types in the taxonomy would need to take into account the harmonised risk classification and decisionmaking scheme. The placing of new events in the taxonomy is already defined by the definitions of category A/B/C events and their cause-consequence relations. Please clarify or adapt. Or is this about the importance/priority of the proposal?	A	In principle we agree, but it is a precaution to allow for flexibility for the GoA. The Annex VII on the GoA has been clarified also.
94	Appendix A – Part A, Category A	Ρ	ProRail	A7 Suicides and attempted suicides are currently default allocated to IM. Event-type A7 is not eligible for SR and thus not for SL assessment. We propose to not allocate A7 to IM nor RU.	A	Allocation removed

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
95	Appendix A – Part A, Category B	Р	ProRail	At B.2.3.7: "Note: for example, a loss of ventilation in railway vehicle compromising fire management plan, leading to victims or damage" Proposal: " potentially leading to victims or damage".		modified
96	Appendix A – Part A, Category B	Ρ	ProRail	'B.3.1.5 Improper rail fastening and joints' and 'B.3.1.9 Disorder of earthworks / embankment failure' have no default allocation to an operator- type. Both B.3.1.5 and B.3.1.9 should be default allocated to the IM.		allocated

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
97	Appendix A – Part A, Category B	Ρ	ProRail	 B.3.2.6 'Stations structure failure' cannot be part of Cat B Simple Reporting, since it is not part of the infrastructure (Ref. EU 2012/34). It could however be a relevant cause for Cat A events/accidents (and thus ROS). This illustrates a problem of principle: the taxonomy is used for 2 purposes: defining the event-types for SR/DR reporting (per Annex I – Part A/B/C), and describing a look-up table to identify event-types for ROS (per Annex III – Part A). These 2 purposes are not compatible. This can also be illustrated with another example when there are limits in the event-type definition. E.g. a 'broken rail' could be eligible for SR when the rupture fulfils the defined minimal dimensions. But the 'broken rail' should not have dimensional limitations when it is a potential type-B cause for an occurred type A event in the ROS. 		The Simple Reporting of Cat B event will not take place in the first implementation phase. We suggest to adapt the taxonomy before this application phase is required with a proposal from the GoA.
98	Appendix A – Part A, Category B	Ρ	ProRail	At B.3.3.4: "Note: for example, a loss of tunnel ventilation compromising fire management plan, leading to victims or damage" Proposal: " potentially leading to victims or damage".	A	corrected

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
99	Appendix A – Part A, Category C (and Contributing factors, and SMS factors)	Ρ	ProRail	The heading says "By default allocation of related occurrences (see Annex IV for details)" For Cat C no separate SL assessment is to be applied. The variation in if/when/how type C events are reported makes the results useless and misleading. Note also that C.1.9, C.1.10, C.1.11 cannot have default allocation as they indicate 'structural subsystems'. Therefore, the 'default allocation' makes no sense and should be removed. Same for Contributing factors, and SMS factors.	D	We suggest further discussion at the GoA/SGA meetings to improve this Taxonomy part. ERA will offer its support as soon as the Working Party put this task in its GoA work plan
100	Appendix A – Part A, Category C	Ρ	ProRail	At C.1.12 External events – Environmental and C.1.13 External events – Security: "Note: This category of event and its subtypes are allowed to be used as Category B events in the case there is no other possibility to describe properly the scenario which took place." We consider it correct that the event-types of C.1.12 and C.1.13 could act as category B events. But it is not clear which event-type-codes should then be used. Please make explicit.	NWC	It is a Category C when it triggers a B event type It is a Category B when it triggers a A event type This could be clarified in a guide.
101	Appendix B, 3.2	U, P	ProRail	" proposed amendments taking into account its harmonised risk classification and decision-making scheme" See comment at Appendix A, 4.2.	A	See answer to comment 93

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
102	Appendix B, 4.2 (and at all maturity level tables/sections)	G, P	ProRail	"The performance expected for each maturity level contains a description of the expected performance and the required elements of proof a railway operator needs to provide to demonstrate achieving the corresponding level of maturity." It is an important principle that the operators are free to choose the efficient and effective implementation of SMS requirements (as described by EU 2018/762). Prescribing that implementation would limit the operator's freedom of implementation. Therefore, the maturity levels and the elements of proof must not be considered/described as requirements. This would turn the maturity assessment into a compliance assessment with check-box ticking. Therefore, we propose to change every section title 'Requirements for Maturity level x' to 'Description of Maturity level x' and every 'Required elements of proof for level x' to 'Reference elements of proof'. Also, it should be added "The operator can argue for justified alternatives to the reference elements of proof when they have an equivalent contribution to the expected performance.".		Every section title 'Requirements for Maturity level x' will be changed into 'Description of Maturity level x' and every 'Required elements of proof for level x' to 'Reference elements of proof'. Also, we would add "The operator can argue for justified alternatives to the reference elements of proof when they have an equivalent contribution to the expected performance."

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
103	Appendix B, 5, General	P	ProRail	The descriptions of expected performance at level 2 (and then the subsequent additions for higher levels) are much too detailed. They seem to describe the situation that may apply for large or high- impact projects. They are not a proper reference for small or low impact projects. The reason is not lower maturity but higher efficiency. This differentiation must be taken into account somehow. Also, many elements of the expected performance are describing very general elements of business performance. It is indeed so that planning, developing, operating and monitoring RCM is no different from other functional elements of the railway system. But this should not lead to the <u>safety</u> performance self-assessment. Therefore we propose to focus more on the safety-specific performance elements while reducing the general business performance elements.	D	Appendix B was developed taking into account the current safety regulatory framework (CSM on SMS, CSM on monitoring and CMS REA). These more generic descriptions are to be understood as applied to the 4 RCM management processes. Rephrasing can be discussed based on testing of the appendix. Articles 2 and 3 of Appendix explain the modalities for this.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
104	Appendix B, 5.1	Ρ	ProRail	"The main outcomes expected from this activity are that: - a safe working environment which conforms to applicable legislation, in particular Directive 89/391/EEC14 is provided and sustained" We consider "to provide and sustain the safe working environment" part of the setting up and operating of RCM. We propose to state here at Planning of RCM: "the requirements for a safe working environment which conform to are identified".		The text will be amended: the requirements for a safe working environment which conform to applicable legislation, in particular Directive 89/391/EEC14 are identified"

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105	Appendix B, 5	G, P	<mark>ProRail</mark>	ProRail performed a review on the sections that	NWC	Appendix B articles 2 and 3 explains the procedure for its amendment.
				describe the 'Requirements for Maturity level 2'.		
				We have identified many items of both descriptions		
				of expected performance (DoEP) as well as		
				elements of proof (EoP) which - in our view - use		
				unclear or improper text. Also, the placing of some		
				EoP under the 4 areas and the relation of DoEP and		
				EoP between subsequent maturity levels is		
				inconsistent at some places. Also, the level of detail		
				and number of DoEP and EoP for the subsequent		
				maturity levels is in some places not appropriate.		
				Although the use of Appendix B is voluntary for the		
				1^{st} phase of CSM implementation, applying		
				Appendix B in its current state could result in an		
				assessment that is both not efficient and not		
				effective.		
				We believe this part (art 5) of Appendix B can and		
				must be substantially improved and we have		
				identified multiple improvement suggestions. Only		
				those for the maturity levels 2 are identified below.		
				However, since all the DoEP and EoP for the 4 areas		
				are intricately linked, we believe that the review		
				and improvement should be completed as a		
				coordinated activity overseeing the DoEP and EoP		
				as a linked whole.		
				Therefore, we propose to remove Appendix B from		
				the CSM, first apply an update based on the whole		
				of improvement suggestions, then pilot the use of		
				the SP self-assessment, use the results of the pilot		
				for further improvement, and lastly based on a		
				proposal by the GoA to update the CSM on the		
				inclusion and mandatory use of the SP self- assessment.		

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
106	Appendix B, 5.1.2	Ρ	ProRail	"Objectives/priorities/needs for the performance of the RCM are identified, taking into account information from areas that give rise to the most important risks - this shall lead to the identification of requirements for RCM." For level-1 it should be expected that RCM are identified based of risk assessment and identified hazards. To identify performance requirements for RCM is a lot more difficult and indeed a lot more professional/mature. The identification of RCM performance requirements should be set at level 3 and the description for level 1 is proposed to be adapted to "RCM are identified and for safety critical RCM the expected performance is indicated to support monitoring."		The actual description already points into the direction of a focus on safety critical RCM – this can be rephrased
107	Appendix B, 5.1.2	Ρ	ProRail	"Assumptions and constraints (including HOF) are considered when identifying the risk scenarios." Proposal to write out HOF in full (likely as 'human and organisational factors').		The text will be rephrased: <i>"Assumptions and constraints (including Human and Organisational Factors) are considered when identifying the risk scenarios"</i>

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
108	Appendix B, 5.1.2	Ρ	ProRail	"1. The hazard record includes all hazards, together with all related RCM and system assumptions identified during the risk assessment process. It contains a clear reference to the origin of the hazards and to the selected risk acceptance principles."	R	The terms "all" here refers to those "identified during the risk assessment process as referred in the end of the sentence"
				This phrasing is much too specific. The term 'all' should not be used (in any EoP) as any singly omission would lead to level-1. Therefore proposal to adapt to "Hazard records include hazards, related RCM and identified assumptions and the origin of the hazards and the selected risk acceptance principle are referenced."		
109	Appendix B, 5.1.2	Ρ	ProRail	"6. Staff with knowledge of operational processes have risk assessment activities mentioned in their job description." This in unduly restrictive. The essential point is that when risk assessment of operational processes is applied, the knowledge and experience of both risk assessment as well as operational processes should be applied (not necessarily in the same person). Therefore proposal to adapt to "Risk assessment of operational processes is performed by staff together knowledgeable of risk assessment as well as the assessed operational process."		The sentence will be reworded as proposed

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
110	Appendix B, 5.1.2	Ρ	ProRail	"7. Someone in the company is aware/has knowledge of HOF concepts and is mandated to organise necessary resources when needed"	A	The sentence will be reworded as proposed
				This does not need to be (and normally is not) the same person. Therefore proposal to adapt to "The company deploys staff with knowledge of HOF concepts."		
111	Appendix B, 5.1.2	Ρ	ProRail	"9. The 10 most important risk control measures described in accordance with the parts 1 and 2 of the applicable data set in Annex III – Part B" The comment relates to the data associated with part 2 of the data set Annex III – Part B. This data is all events that the RCM prevents if functioning well and all events that could occur when the RCM fails. The former part will be known (the 'raison d'etre' of the RCM) but knowing the latter part would entail an FMECA and knowing all failure modes for the RCM. This should not be standard expectation for Level-1. Therefore proposal to add " limited to the prevented events".	A	The sentence will be reworded as proposed, even if the level is level 2.
112	Appendix B, 5.2.2	Ρ	ProRail	The description of expected performance is much too detailed for level 2 containing mostly general business aspects. See the general comment at Appendix B, 5.	NWC	Appendix B articles 2 and 3 explains the procedure for its amendment.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
113	Appendix B, 5.2.2	P	ProRail	At 23 and 25 (and possibly other EoP) the phrase 'the overview of RCM' is used. Since RCM originate and are applied and controlled in many parts of the organisation through a dynamic continuous process, there likely is no such thing as 'the overview of RCM'. Such EoP are too much focused on documentation/records instead of controlled processes. Also, the term 'each' must not be used as a single omission would lead to level-1. We therefore propose to adapt 23 to "demonstration that RCM have an assigned responsible(s) in charge of operating and maintaining the RCM." (this likely will not be one record).		The sentence will be reworded as proposed.
114	Appendix B, 5.2.2	Р	ProRail	EoP 25 is used in almost similar wording as EoP 1. Please reconsider.	R	The aim is to highlight the needed interaction between both processes.

N°	Reference (e.g. Art, §)	Туре	Reviewer	Reviewer's Comments, Questions, Proposals	Reply	Proposal for the correction or justification for the rejection
115	Appendix B, 5.2.2	Ρ	ProRail	"26. Records of decisions taken by the railway operator show that safety was taken into consideration."		The sentence will be reworded as proposed.
				Consider e.g. the decision to implement an organisational change. If safety-related the application of the change-management-process including risk assessment should demonstrate that safety was taken into account. Records of decisions may not show this, although the process is controlled. Here too, the EoP are too much phrased in terms of required documentation/records instead of demonstration that the process works. Therefore we propose to adapt to "26. Demonstration that the railway operator takes safety into account of its decision-making process."		
116	Appendix B, 5.3.2	G	ProRail	The distribution of EoP (and elements of expected performance) over the maturity levels 2 – 5 does not seem to be properly balanced. Since they are intended cumulatively it is not expected to see the number of EoP increase for subsequent levels (and contrary to decreasing at the other areas). This likely needs reconsideration.		It was a design choice to align the identification, set up and correct functioning of RCM at the lower levels while focussing the higher maturity levels on RCM monitoring and improvement. This is also in line with the known standards on process capability.

N°	Reference (e.g. Art, §)		Reviewer	· · · ·	Reply	Proposal for the correction or justification for the rejection
117	Appendix B, 5.4	М, Р	ProRail	"The main outcomes expected from this activity are that: - before the implementation of a change in accordance with the risk management process set out in the Regulation (EU) No 402/2013, including consideration of the safety risks from the change process itself." Please check the grammar of this sentence.	A	The sentence will be reworded as : "The main outcomes expected from this activity are that: - before the implementation of a change carried out in accordance with the risk management process set out in the Regulation (EU) No 402/2013, including consideration of the safety risks from the change process itself."
118	Appendix B, 5.4.2	Ρ	ProRail	At description of expected performance: "The effectiveness of RCM adjusting is evaluated, considering whether: - the adjustment is correctly implemented and completed according to schedule; - the expected outcome is achieved; - in the meantime the initial conditions have changed and the RCM adjustments are still appropriate for the given circumstances" We consider this iterative description of evaluation of the evaluation (etc) not appropriate and possibly leading to undue activities. The PDCA for RCM management already is a continuous iterative process as is sufficiently clear from the other elements of expected performance description. Therefore we propose to delete the quoted part.	A	The part will be deleted

Note: This table could be changed according to the requestor's needs

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